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Targeted consultation on the functioning of the EU securitisation framework

Fields marked with * are mandatory.

Introduction

When soundly structured, <u>securitisation</u> can play a positive role for the economy as a tool for attracting new investor money, and a risk management tool transferring credit risk from banks (or non-bank lenders) to a broad set of EU or third country institutional investors, which in turn would benefit from greater exposure diversification. Securitisation can help deepen capital markets and provide greater financing opportunities. It should also free up the balance sheets of banks and non-bank lenders, thereby enabling them to provide additional lending to the real economy. Promoting sustainable growth of the EU securitisation market is a key initiative under the 2020 capital markets union action plan.

With future investment needs for the green and digital transition projected to grow, and in order to enhance the EU's productivity, competitiveness, and resilience, optimal allocation of capital will become increasingly necessary. It is important to ensure that bank and non-bank lenders have at their disposal all the necessary tools, including securitisation, to fund strategic priorities, while safeguarding financial stability.

The overall size of the European securitisation market has decreased significantly since the 2008-2009 global financial crisis (GFC), from approximately EUR 2trn at its peak to EUR 1.2trn at the end of 2023. In the meantime, securitisation has recovered fully and even surpassed pre-GFC records in non-EU jurisdictions like the US where it increased from USD 11.3tn in 2008 to USD 13.7tn in 2021, and this despite the higher default rates of US-originated securitisations in the wake of the GFC.

In light of the above, the 2019 EU securitisation framework was introduced with the core objective of reviving an EU securitisation market that helps finance the economy without creating risks to financial stability. In particular, the Securitisation Regulation introduced common rules on due diligence, risk retention and transparency, and created a category of simple, transparent and standardised (STS) securitisation products. While the 2019 framework and its subsequent amendments improved transparency and standardisation in the securitisation market, stakeholder feedback gathered in preparation of the Commission Report on the functioning of the Securitisation Regulation, and subsequent stakeholder engagement indicates that issuance and investment barriers remain high, impeding the EU economy from fully reaping the benefits that securitisation can offer. Originators and investors argue that issuance and investment barriers are partly driven by the conservativeness of specific aspects of the regulatory framework, such as transparency and due diligence requirements, as well as the capital and liquidity treatment of securitisations.

Against this background, the <u>Eurogroup statement of 11 March 202</u>4 invited the Commission to assess all the supply and demand factors hampering the development of the securitisation market in the EU, including the prudential treatment of securitisation for banks and insurance companies and the transparency and due diligence requirements

(while taking into account international standards). Similarly, the <u>ECB Governing Council statement of 7 March 2024</u> suggested exploring the use of public guarantees and further standardisation. The <u>European Council conclusions of 18 April 2024</u> reinforced this call to relaunch the European securitisation market, including through regulatory and prudential changes, using the available room for manoeuvre. The <u>European Council conclusions of June 2024</u> called again on the Council and the Commission to accelerate work on all identified measures under the capital markets union.

Relaunching securitisation has been recommended in the reports from <u>Christian Noyer</u>, <u>Enrico Letta</u> and <u>Mario Draghi</u> as a means of strengthening the lending capacity of European banks, creating deeper capital markets, building the European savings and investments union and increasing the EU's competitiveness.

The <u>political guidelines of re-elected Commission President Von der Leyen from July 2</u>024 announced that the next Commission will develop the proposal in the Enrico Letta report and propose a European savings and investment union, including banking and capital markets.

This consultation seeks stakeholders' feedback on a broad range of issues, including:

- The effectiveness of the securitisation framework
- Scope of application of the Securitisation Regulation
- Due diligence requirements
- Transparency requirements and definition of public securitisation
- Supervision
- The STS standard
- Securitisation platform
- Prudential and liquidity treatment of securitisation for banks
- Prudential treatment of securitisation for insurers
- Prudential framework for IORPs and other pension funds

This consultation paper has benefited from technical exchanges at staff level with the <u>European Banking Authority</u>, the <u>European Securities and Markets Authority</u>, the <u>European Insurance Occupational Pensions Authority</u> and the <u>European Central Bank</u>.

In view of the technical nature of these issues, the questionnaire is targeted to market participants, including data repositories and rating agencies, industry associations, supervisors and research institutions. While some questions are general, others are directed towards specific participants in the securitisation market, i.e. issuers, investors, or supervisors. As not all questions are relevant for all stakeholders, respondents should not feel obliged to reply to every question.

Respondents are encouraged to provide explanations for each of their responses. Where possible, respondents are encouraged to provide quantitative data in their responses to justify and substantiate their reasoning.

The targeted consultation is available in English only and will be open for 8 weeks.

The responses to this consultation will feed into the review of the securitisation framework to be considered by the Commission in the next mandate.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-securitisation-consultation@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document
- securitisation
- the protection of personal data regime for this consultation

About you

Hungarian

Irish

*Language of my contribution	
Bulgarian	
Croatian	
Czech	
Danish	
Dutch	
English	
Estonian	
Finnish	
French	
German	

¹ The framework consists of the <u>Securitisation Regulation (SECR)</u>, which sets out a general framework for all securitisations in the EU and a specific framework for simple, transparent, and standardised (STS) securitisations, as well as prudential requirements for securitisation positions in the <u>Ca</u> <u>pital Requirements Regulation (CRR)</u> and in <u>Solvency II Delegated Regulation</u>, and liquidity requirements in the <u>LCR Delegated Regulation</u>.

² The framework was complemented on 6 April 2021 in the context of the efforts to help the post-COVID-19 economic recovery by extending the scope of the STS label to on-balance-sheet synthetic securitisations and by addressing regulatory obstacles to securitising non-performing exposures.

³ This includes bilateral and group-based outreach to the population of stakeholders active in the EU securitisation market, including issuers, investors, sponsors, third-party verifiers, and all other established actors active throughout the securitisation market, data repositories, industry associations, competent authorities, and research institutions.

Italian
Latvian
Lithuanian
Maltese
Polish
Portuguese
Romanian
Slovak
Slovenian
Spanish
Swedish
*I am giving my contribution as
Academic/research institution
Business association
Company/business
Consumer organisation
EU citizen
Environmental organisation
Non-EU citizen
Non-governmental organisation (NGO)
Public authority
Trade union
Other
*First name
Jonathan
*Surname
Vydt
*Email (this won't be published)
j.vydt@epra.com
*Organisation name
255 character(s) maximum

EPRA (European Public Real Estate Association)	

*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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*Country of origin			
Please add your country of orig	in, or that of your organisation	on.	
Afghanistan	Djibouti	Libya	Saint Martin
Åland Islands	Dominica	Liechtenstein	Saint Pierre and
			Miquelon
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Algeria	Ecuador	Luxembourg	Samoa
American Samoa	Egypt	Macau	San Marino
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Anguilla	Eritrea	Malaysia	Senegal
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Antigua and	Eswatini	Mali	Seychelles
Barbuda			
Argentina	Ethiopia	Malta	Sierra Leone
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Aruba	Faroe Islands	Martinique	Sint Maarten
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	Ocean Territory						
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	Islands						
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		Norway Turkey
Cape Verde	Indonesia	Oman Turkmenistan
Cayman Islands	Iran	Pakistan Turks and
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Republic Chad	Ireland	Palestine Uganda
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	Denmark	Liberia	Saint Lucia
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	No role		
*Ple	ease specify your role	in the securitisation	market
	Depending on their strategy,	listed property companies r	night have different involvements

If applicable, considering your role in the securitisation process, please provide the following information about the volume of securitisation activity of your organisation.

Note that this information will not be published.

Ave	erage annual volume of new securitisations that you originate or securitisation
pos	sitions that you invest in (flow) in EUR
	EUR
Ave	erage annual transaction number of new securitisations that you originate or
sec	curitisation positions that you invest in (flow)
Tot	al stock of securitisation positions in EUR
	EUR
Oth	ner relevant quantifiable measure of securitisation activity (please explain briefly)

The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') is always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only the organisation type is published: The type of respondent that you responded to this consultation as, your field of activity and your contribution will be published as received. The name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its

size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

1. Effectiveness of the securitisation framework

The EU securitisation framework has been in application since January 2019. The framework consists of the Securitisation on Regulation (SECR), which sets out a general framework for all securitisations in the EU, including increased transparency, due diligence, risk retention and other requirements, and a specific framework for simple, transparent, and standardised (STS) securitisations, as well as prudential requirements for securitisation positions in the Capital Requirements Regulation and in Solvency II Delegated Act, and liquidity requirements for credit institutions in the Liquidity Coverage Ratio (LCR) Delegated Act.

The framework was complemented on 6 April 2021 in the context of post-COVID-19 economic recovery efforts by extending the scope of the STS label to on-balance-sheet synthetic securitisations and by addressing regulatory obstacles to securitising non-performing exposures.

The general objective of the securitisation framework was the revival of a safe securitisation market that would improve the financing of the EU economy (see the <u>impact assessment accompanying the proposal for a Securitisation Regulation</u>. In the short run, it envisaged a weakening of the link between banks' deleveraging needs and credit tightening. In the long run, the aim was the creation of a more balanced and stable funding structure of the EU economy, for the overall benefit of households, SMEs, and larger corporations. Specific policy objectives included the destigmatisation of European securitisation in the wake of the global financial crisis, an appropriate risk-sensitive regulatory capital treatment, and the reduction/elimination of unduly high operational costs for issuers and investors. To achieve these specific policy objectives, two operational objectives were identified: differentiating STS securitisation products from more opaque and complex ones and supporting the standardisation of processes and practices in securitisation markets and tackling regulatory inconsistencies.

The 2022 review of the functioning of the SECR, which resulted in the publication of the Commission Report on the Functioning of the Securitisation Regulation in December 2022 (later referred to as 'the Commission 2022 report'), looked at the impact of the SECR on the functioning of the EU securitisation market. A majority agreed that the SECR provided a high level of investor protection, and it was generally acknowledged that the SECR had facilitated further integration of the EU securitisation market. At the same time, respondents underlined the need to improve certain parts of the framework, such as due diligence and transparency requirements, to increase proportionality and reduce compliance costs for market participants. Considering that the securitisation framework was amended in April 2021 in response to the unprecedented exogenous factors related to COVID-19, and that the complete application of the framework was yet to be fully realised at the time of writing of the Commission 2022 report, the Commission decided that more time was needed to fully assess the impact and effectiveness of the framework.

Looking to the post-2019 evolution of the EU securitisation market, it is appropriate to consider whether the original policy objectives have been achieved, in full or in part, before proceeding to examine the necessity of any future adjustments to the regulatory framework.

This section of the questionnaire looks into the impact of the securitisation framework on the market and the policy goals of the capital markets union, including improving access to finance and supporting the EU's competitiveness.

Question 1.1. Do you agree that the securitisation framework (including the Securitisation Regulation and relevant applicable provisions of the CRR, Solvency II and LCR) has been successful in, or has contributed to, achieving the following objectives:

	1 (fully agree)	2 somewhat agree	3 e) ^(neutral) (so	4 omewhat disagre	5 (fully ee) disagree)	Don't know - No opinion - Not applicable
1. Revival of a safer securitisation market	0	©	0	0	•	0
2. Improving financing of the EU economy by creating a more balanced and stable funding structure of the EU economy	0	•	0	0	•	•
3. Weakening the link between banks' deleveraging needs and credit tightening	0	•	0	0	•	•
4. Reducing investor stigma towards EU securitisations	0	©	0	0	•	0
5. Removing regulatory disadvantages for simple and transparent securitisation products	0	0	0	0	•	0
6. Reducing/eliminating unduly high operational costs for issuers and investors	0	•	0	0	•	•
7. Differentiating simple, transparent and standardised (STS) securitisation products from more opaque and complex ones	0	0	0	0	0	•
7.1 Increasing the price difference between STS vs non-STS products	0	0	0	0	0	•

7.2 Increasing the growth in issuance of STS vs non-STS products	0	0	0	0	0	•
Supporting the standardisation of processes and practices in securitisation markets	0	0	0	0	•	•
8.1 Increasing the degree of standardisation of marketing and reporting material	0	0	0	•	0	•
8.2 Reducing operational costs linked to standardised securitisation products	0	0	0	•	0	•
9. Tackling regulatory inconsistencies	0	0	0	0	•	0

2. Impact on SMEs

Exposures to SMEs, in the form of direct lending, trade receivables, auto loans / leasing, mortgage lending, or other commercial credit, are categories of assets that can readily lend themselves to be securitised. Access to securitisation and its economic efficiency for originators can therefore have an impact on the availability of credit for SMEs and its cost. This section aims to gather insights into the impact of the securitisation framework on SME financing.

Question 2.1. Have you come across any impediments to securitise SME loans or to invest in SME loan securitisations?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 2.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.	

Question 2.2. How can securitisation support access to finance for SMEs?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of listed real estate companies (LRE) in the context of the securitisation debate. In the EU, most LRE companies qualify as small and medium-sized enterprises (SMEs). These companies play a major role in delivering professionally managed, high-quality, income-generating real estate assets that underpin Europe's essential buildings and contribute significantly to economic growth.

A well-functioning securitisation market could offer many benefits for LRE companies, which, in turn, would cascade positive effects across the economy, including other SMEs. Indeed, a commercial real estate (CRE) industry, well-capitalised and thriving, ensures that businesses and households have access to necessary spaces. This allows them to rent premises rather than bearing the heavy upfront costs of purchasing or constructing properties. This is particularly crucial for SMEs and growing businesses, which often lack the financial flexibility for such investments. Renting provides implicit financing and operational flexibility, enabling businesses to scale their activities in line with market demands—a benefit increasingly valued by CRE investors in the post-pandemic era.

To sustain these vital activities, LRE companies rely heavily on access to both equity and debt financing. As mentioned earlier, most LRE companies are SMEs, and while the largest LRE companies typically issue bonds to access financing, these SMEs predominantly rely on bank loans to meet their funding needs. This

is particularly true in our economic bloc, where 80% of financing is generated by banks. Attached to this consultation is a dataset illustrating that, excluding the largest LRE companies (those with a market cap exceeding 1 billion EUR), the remaining companies—primarily SMEs—still rely on bank loans for 30% of their financing. This reliance underscores why a significant part of our sector would greatly benefit from a revitalised securitisation market.

However, the Global Financial Crisis (GFC), coupled with regulatory changes stemming from Basel III, has led banks to significantly reduce their exposure to CRE lending. This has been particularly evident for secondary office spaces and other assets typically used by SMEs.

In this context, securitisation emerges as an underutilised yet promising avenue for diversifying funding sources within the CRE sector. For LRE companies, securitisation could serve as a key mechanism to recycle capital, enabling them to pursue large-scale property acquisitions and development projects while reducing their reliance on traditional bank loans. This, in turn, allows banks to redeploy the freed-up capital to extend additional loans, thereby supporting the broader real economy.

The high-quality, transparent, and professionally managed nature of LRE companies' assets—including residential and office properties as well as alternative sectors like healthcare facilities and logistics—positions them uniquely to contribute to a vibrant and efficient securitisation market.

Unfortunately, the post-GFC regulatory framework has imposed significant barriers on securitisation, rendering it an impracticable tool for CRE debt in the EU. As a result, issuance volumes remain low. Addressing these regulatory constraints is essential to unlocking securitisation's potential as a channel for non-bank capital, enabling critical investments in CRE. A revitalised securitisation market would not only mitigate concentration risks in the banking system, enhancing its resilience, but also strengthen the European Capital Markets Union (CMU) by diversifying funding sources and bolstering financial stability.

We hope this consultation will address these barriers and serve as a catalyst for the development of a robust securitisation market. Such a market is essential to meeting the needs of the CRE sector and supporting the broader European economy.

3. Scope of application of the Securitisation Regulation

Jurisdictional scope

In 2021, the Joint Committee ("JC") of the <u>ESAs published an Opinion to the European Commission</u> on the <u>Jurisdictional Scope of Application of the SECR</u>. The opinion was divided in two parts:

- 1. the application to third country-based entities of Article 5 to 7 and 9 of the SECR
- 2. the application of the SECR to investment fund managers

Both issues were subsequently clarified by the Commission in the <u>2022 report from the Commission to the European Parliament and the Council on the functioning of the Securitisation Regulation</u>. Despite these clarifications, some market participants point out that the SECR does not clearly set out its jurisdictional scope, creating considerable legal uncertainty in cases where not all parties to the securitisation are located in the EU.

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application of the SECR be set out more clearly in the legislation? Or Yes	
© No	
Don't know / no opinion / not applicable	
Please explain your answer to question 3.1:	
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
Question 3.2. If you answered yes to question 3.1, do you think it would useful to include a specific article that states that SECR applies to	any
useful to include a specific article that states that SECR applies to securitisation where at least one party (sell-side or buy-side) is base authorised in the EU, and to clarify that the EU-based or EU-authorised (ies) shall be in charge of fulfilling the relevant provisions in the SECR?	any ed or
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The SECR defines the key concepts in the securitisation market to appropriately delineate the legal scope of the Regulation. The definitions seek to align as far as possible with pre-existing legal concepts in EU legislation (i.e. existing definitions in the CRR), and with international standards.

Certain stakeholders have raised concerns that the legal definitions result in a potentially too broad or too narrow scope of application. For instance, a too broad scope might impose an undue regulatory burden in terms of higher standards

for disclosure, due diligence, etc. Conversely, too narrow a scope may pose risks to financial stability, resulting from the non-application of the safeguards in the securitisation framework to certain transactions or vehicles that could be considered securitisations from an economic perspective. For example, the categorisation of a given transaction under the definition of a "securitisation transaction" might be contested on the basis of whether a transaction involves tranching of credit risk, considering the economic purpose of the transaction. In addition, the definition of a sponsor is limited to credit institutions, whether located in the Union or not, and to EU investment firms, which could limit the ability of the market to structure securitisation in an economically efficient way by limiting the pool of eligible sponsors.

Definition of a securitisation

Question 3.3. Do you think the definition of a securitisation transaction in Article 2 of SECR should be changed?

You may select more than one option.

Please select as many answers as you like

	Yes, the definition should be expanded to include transactions or vehicles that
	could be considered securitisations from an economic perspective
	Yes, the definition should be narrowed to exclude certain transactions or
	introduce specific exceptions
	No, it should not be changed
V	Don't know / no opinion / not applicable

Please explain your answer to question 3.3, and specify, if necessary, how the definition should be expanded or narrowed in your view:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 3.4. Should the definition of a securitisation exclude transactions or vehicles that are derisked (e.g. by providing junior equity tranche) by an EU-level or national institution (e.g. a promotional bank) with a view to crowding-in private investors towards public policy objectives?

- Yes
- [⊚] No
- Don't know / no opinion / not applicable

Question 3.5. If you answered yes to question 3.4., what criteria should be

used to define such transactions?	
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
Definition of a sponsor	
Question 3.6. Should the definition of a sponsor be expanded to include <u>alte</u>	rr
ative investment firm managers established in the EU? O Yes	
© No	
Don't know / no opinion / not applicable	
Please explain your answer to question 3.6, including if the definition shou	lc
be expanded to any other market participants: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
Question 3.7. If you answered yes to question 3.6., are any specific adaption or safeguards necessary in the Alternative Investment Firms Directive (AIFMD), taking into account the originate-to-distribute prohibition in the AIFMD, to enable AIFMs to fulfil the functions of a sponsor in a securitisation.	ve he
transaction, as stipulated in the SECR?	
You may select more than one option. Please select as many answers as you like	
 An AIFM should not sponsor loans originated by the AIFs it manages AIFs should not invest in securitisations sponsored by its AIFM 	

	ıbie
AIFMs, in particular to fulfil the risk retention requirement under SECR	
Other safeguards	
No safeguards are needed	
Please explain your answer to question 3.7:	
5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	

4. Due diligence requirements

A thorough due diligence process is key to ensure that investors are aware of what they are buying and appropriately assess the risks of their investments (this principle is well recognised by the International Organisation of Securities Commission (IOSCO) in their report on the subprime crisis, as well as their report on good practices in relation to investment managers' due diligence when investing in structured finance instruments). Article 5 of the Securitisation Regulation imposes due diligence requirements on EU investors both prior to investing and while holding the securitisation position.

While due diligence is an integral part of the risk assessment process, feedback gathered by Commission services since the entry into force of the Securitisation Regulation in 2019 suggests that due diligence requirements under Article 5 might be disproportionate. Stakeholders highlight that the legal text is mostly interpreted in a way that

- 1. subjects all institutional investors to the same due diligence requirements regardless of the type of securitisation that they invest in
- 2. and applies stricter and more prescriptive due diligence requirements than those that apply to other financial instruments with similar risk characteristics

As a result, smaller players might not be able to enter the securitisation market, because they lack the resources and/or necessary infrastructure to comply with the due diligence requirements. Due diligence requirements that do not properly take account of the mitigated agency and operational risk characteristics of STS transactions might also be hampering the growth of the STS market.

Question 4.1. Please provide an estimate of the total annual recurring costs and/or the average cost per transaction (in EUR) of complying with the due diligence requirements under Article 5.

Please differentiate between costs that are only due to Article 5 and the costs that you would incur during your regular due diligence process regardless of Article 5.

Please compare the total due diligence costs for securitisations with the total due diligence costs of other instruments with similar risk characteristics.

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this	question.		

Question 4.2. If possible, please estimate the total one-off costs you incurred (in EUR) to set up the necessary procedures to comply with Article 5 of SECR.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 4.3. Please select your preferred option to ensure that investors are aware of what they are buying and appropriately assess the risks of their investments:

Option 1: The requirements should be made more principles-based, proportionate, and less complex

	Option 2: The requirements should be made more detailed and prescriptive for
	legal certainty
0	Option 3: There is no need to change the text of the due diligence
	requirements
0	Don't know / no opinion / not applicable
ıe	diligence requirements prior to holding a securitisation position

bue unigence requirements prior to notating a securitisation position
Question 4.4. Should the text of Article 5(3) be simplified to mandate investors to assess at minimum the risk characteristics and the structural features of the securitisation? Yes No Don't know / no opinion / not applicable
Please explain your answer to question 4.4: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 4.5. If you answered yes to question 4.4., please specify how this could be implemented: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

Question 4.6. Taking into account your answer to 4.4, what would you estimate to be the impact (in percent or EUR) of such a modification in Article 5(3) on your one-off and annual recurring costs for complying with the

due diligence requirements under Article 5?

5000	se explain: O character(s) maximum Jing spaces and line breaks, i.e. stricter than the MS Word characters counting method.
٨	No specific comments for this question.
chai	stion 4.7. Should due diligence requirements differ based on the different racteristics of a securitisation transaction? Yes No Don't know / no opinion / not applicable
of th	stion 4.8. If you answered yes to question 4.7., please select one or more the following options to differentiate due diligence requirements: E select as many answers as you like
	Due diligence requirements should differ based on the risk of the position (e.g. senior vs non-senior) Due diligence requirements should differ based on the risk of the underlying assets Due diligence requirements should differ based on the STS status of the
V	securitisation (STS vs non-STS) Other

Please explain your answer to question 4.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We acknowledge the importance of robust due diligence requirements but advocate for a principles-based, proportionate, and less prescriptive framework. This approach would allow the CRE debt securitisation market to develop flexible, industry-driven due diligence standards tailored to investors' needs, while supporting broader CMU objectives.

The CRE debt market is important for LRE companies, which provide high-quality, income-generating assets essential to Europe's economy. Enhancing CRE debt securitisation could unlock capital, diversify funding sources, and advance sustainability goals, yet regulatory inefficiencies currently limit its potential. Prescriptive regulatory requirements often fail to accommodate the complexity and diversity of CRE assets. The data required for securitising properties such as retail, office, logistic premises, data centers, or healthcare assets varies greatly depending on tenant profiles, lease terms, and jurisdictional regulations. Current templates include irrelevant data while omitting crucial CRE-specific information, increasing costs and inefficiencies.

A more flexible and cost-efficient due diligence regime could expand participation in CRE securitisation across EU markets, reducing concentration risks in the banking sector while attracting institutional investors like pension funds and insurers to higher-rated tranches of CRE securitisations. Efficient securitisation would provide LRE companies with access to deeper capital markets, supporting large-scale acquisitions, developments, and retrofitting projects critical for achieving net-zero targets.

CRE securitisation also aligns with Europe's sustainability goals. Significant capital is required for retrofitting and portfolio upgrades to reduce energy use and improve climate resilience. Securitisation offers an effective mechanism to mobilise this funding, decongest bank balance sheets, and expand lending capacity for sustainable projects.

Revising homogeneity requirements and adopting a more principles-based framework would better reflect the unique characteristics of CRE assets, allowing investors to assess risks effectively while reducing unnecessary administrative burdens. Addressing these inefficiencies will enable CRE securitisation to unlock significant potential for LRE companies.

Question 4.9. Taking into account your answers to 4.7 and 4.8, what would you estimate to be the impact (in percent or EUR) of differentiating due diligence requirements on your one-off and annual recurring costs for complying with the due diligence requirements under Article 5?

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5000	character	(0)	mayımıın	7
	Ullalacici	0/	IIIaxiiiiaii	

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 4.10. For EU investors investing in securitisations where the originator, sponsor or original lender is established in the Union and is the responsible entity for complying with those requirements, should certain due diligence verification requirements be removed as the compliance with these requirements is already subject to supervision elsewhere?

This could apply to the requirements for investors to check whether the originator, sponsor or original lender complied with:

	Yes	No	Don't know / No opinion / Not relevant
(i) risk retention requirements	•	0	0
(ii) credit granting criteria requirements	•	0	0
(iii) disclosure requirements	•	0	0
(iv) STS requirements, where the transaction is notified as STS	•	0	0

Please explain if you see any risks arising from the removal of these requirements, and if so, how they should be mitigated:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Investors routinely carry out due diligence as part of standard best practices. However, when the originator, sponsor, or original lender is established within the European Union, they are already subject to significant regulatory oversight by competent authorities. Therefore, we believe it is unnecessary for regulation to mandate investors to monitor the regulatory compliance of these third parties.

Regarding the STS label, we propose adapting the regime to provide greater flexibility for the unique characteristics of securitised assets from LRE companies, which through tranching could offer large pools of safe, AAA-rated STS securitisations with trackable and reliable credit performance.

On this basis, we align with the view that investors should not be burdened with verifying STS compliance for EU-regulated market participants already under regulatory supervision. For non-EU originators, however, the responsibility to demonstrate compliance should remain with those entities.

Question 4.11. Taking into account your answers to Q.4.10, what would you estimate to be the impact (in percent or EUR) of removing those obligations on your one-off and recurring costs for complying with the due diligence requirements?

5000	character	(5)	maximum
0000	Griaracici	3/	Παλιπιαπι

including spaces and line bre	eaks, i.e. stricter than the M	IS Word characters	counting method.
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No specific comments for this question.		

Question 4.12. Do the due diligence requirements under Article 5 disincentivise investing into securitisations on the secondary market?

` '
Yes

O No

Don't know / no opinion / not applicable

Please explain your answer to question 4.12:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.13. If you answered yes to question 4.12., should investors be provided with a defined period of time after the investment to document compliance with the verification requirements as part of the due diligence requirements under Article 5?

Yes
162

No

Don't know / no opinion / not applicable

Question 4.14. If you answered yes to question 4.13., how many days should
be given to investors to demonstrate compliance with their verification
requirements as part of the due diligence requirements under Article 5? 0 – 15 days
□ 15 – 29 days
29 – 45 days
Don't know / no opinion / not applicable
Question 4.15. If you answered yes to question 4.13., what type o
transactions should this rule apply to?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
The opening comments for time question.
Question 4.16 Do the due diligence requirements under Article /
Question 4.16. Do the due diligence requirements under Article 4 disincentivise investing into repeat securitisation issuances?
Yes
© No
Don't know / no opinion / not applicable
Bont know / no opinion / not applicable
Question 4.17. If you answered yes to question 4.16., how should repeat o
similar transactions be identified in the legal text and how should the
respective due diligence requirements be amended?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

No Don't know / no opinion / not applicable lease explain your answer to question 4.18: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question. Ruestion 4.19. Taking into account the answers to the questions above use diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question.	wers to the questions above onk any safeguards should boof financial stability risks?
Don't know / no opinion / not applicable lease explain your answer to question 4.18: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question. Ruestion 4.19. Taking into account the answers to the questions above use diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	wers to the questions above onk any safeguards should boof financial stability risks?
lease explain your answer to question 4.18: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question. Ruestion 4.19. Taking into account the answers to the questions above use diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	wers to the questions above onk any safeguards should boof financial stability risks?
No specific comments for this question.	wers to the questions above onk any safeguards should boof financial stability risks?
No specific comments for this question. Puestion 4.19. Taking into account the answers to the questions above ue diligence requirements, do you think any safeguards should attroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum account the MS Word characters counting method.	wers to the questions above onk any safeguards should boof financial stability risks?
Ruestion 4.19. Taking into account the answers to the questions above ue diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum Including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	nk any safeguards should boof financial stability risks?
ue diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	nk any safeguards should boof financial stability risks?
ue diligence requirements, do you think any safeguards should atroduced in Article 5 to prevent the build-up of financial stability risks? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	nk any safeguards should boof financial stability risks?
No specific comments for this question.	
uestion 4.20. Taking into account your answers to the previous questions his section, by how much would these changes impact the volume ecuritisations that you invest in?	-
cultusations that you hivest in:	
nis section, by how much would these	

Question 4.18. Should Article 32(1) be amended to require Member States to

Question 4.21. If you are a supervisor, how would the changes to the due
diligence requirements suggested in the previous questions affect your
supervisory costs? 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Delegation of due diligence
Ougstion 4.22 Should the National Compatent Authorities (NCAs) continue to
Question 4.22. Should the National Competent Authorities (NCAs) continue to
have the possibility to apply administrative sanctions under Article 32 and 33
of SECR in case of infringements of the requirements of Article 5 SECR to
either the institutional investor or the party to which the institutional investor
has delegated the due diligence obligations?
O Yes
O No
Don't know / no opinion / not applicable
Discos contain vector and annualism 4.00
Please explain your answer to question 4.22: 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

Question 4.23. If you answered no to question 4.22, which party should be subject to administrative sanctions in case of infringement of the due diligence requirements?

- the institutional investor
- the party to which the institutional investor has delegated the due diligence obligations
- don't know / no opinion / not applicable

5. Transparency requirements and definition of public securitisation

Public interventions after the GFC significantly improved the level of transparency in the EU securitisation market starting with the introduction of loan level templates by the European Central Bank. The current transparency regime enshrined in Article 7 of the SECR aims to ensure that investors in a securitisation have all the necessary information for their due diligence needs. In addition, National Competent Authorities (NCAs) should have access to sufficient information to properly supervise the participants in the securitisation market.

However, the application of some legal provisions of the transparency regime have nonetheless shown some gaps and inefficiencies. For instance, the disclosure requirements are seen by stakeholders as overly prescriptive and insufficiently adapted to the actual needs of investors into the various types of securitisations. This limits the usefulness of certain disclosures, i.e. investors/NCAs may not use all the information disclosed under Article 7, because it might not be tailored to their specific information needs.

Under the SECR, public securitisations are those that require publishing a prospectus, and yet this captures only a subset of what the market would consider as public securitisations from an economic perspective. Consequently, only a subset of the 'truly' public market is obliged to report to securitisation repositories. However, a separate significant part of the market, in particular many collateralised loan obligations (CLOs), is public in nature but is not classified as such under the SECR and therefore it does not report to the securitisation repositories ("SRs"). This curtails supervisors' ability to adequately analyse and supervise cross-border markets and might limit overall market transparency.

On the other hand, bespoke transactions or intra-group securitisations (i.e. ones without an external investor) might be subject to unduly high transparency requirements because they have to report using the same disclosure templates as public transactions, which might not be fit for purpose.

Feedback gathered during the preparation of the Commission's report on the functioning of the Securitisation Regulation showed wide support for amending the definition of private securitisations to focus on truly bespoke transactions, while at the same time reducing the mandatory transparency requirements for these types of transactions. The <u>Joint Committee report</u> also favoured amending the definition of private securitisations to make it more precise and to exempt from all transparency requirements a sub-set of transactions that are private in nature. At the same time, the Commission report also highlighted that a better definition of private securitisation would be difficult to find. For this reason, it is worth considering whether amending (i.e. widening) the definition of public securitisations would be useful instead. This would have the dual benefit of:

 reducing the reporting burden for truly private transactions should transparency requirements be simultaneously amended 2. and ensuring that transactions that are public in nature but currently considered private because they do not have a prospectus (such as CLOs), would be categorised as public, thereby entailing direct reporting to repositories, and enhancing market transparency.

Question 5.1. Please provide an estimate of the total annual recurring costs and/or the average cost per transaction (in EUR) of complying with the transparency regime under Article 7.

Please differentiate between costs that are only due to Article 7 and costs that you would incur during your regular course of business regardless of Article 7.

Please compare the total transparency costs for securitisations with the total transparency costs of other instruments with similar risk characteristics.

5000 character(s) maximum

includ	ng spaces	and lin	e breaks,	i.e.	stricter	than	the MS	Word	characters	counting	method

No sp	pecific comments for this	question.		

Question 5.2. If possible, please estimate the total one-off costs you incurred (in EUR) to set up the necessary procedures to comply with Article 7 of SECR.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.3. How do the disclosure costs that you provided in Question 5.1. compare with the disclosure costs for other instruments with similar risk characteristics?



Significantly higher (more than 50% higher)
Moderately higher (from 10% to 49% higher)
Similar
Moderately lower (from 10% to 49% lower)
Significantly lower (more than 50% lower)
Don't know / no opinion / not applicable
Please explain your answer to question 5.3:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 5.4. Is the information that investors need to carry out their due
diligence under Article 5 different from the information that supervisors need?
Significantly different
Moderately different
Similar
Don't know / no opinion / not applicable
Please explain your answer to question 5.4:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 5.5. To ensure that investors and supervisors have sufficient
•
access to information under Article 7. please select your preferred option
access to information under Article 7, please select your preferred option below:

- Streamline the current disclosure templates for public securitisations
- Introduce a simplified template for private securitisations and require private securitisations to report to securitisation repositories (this reporting will not be public)

Option 2:

- Remove the distinction between public and private securitisations.
- Introduce principles-based disclosure for investors without a prescribed template
- Replace the current disclosure templates with a simplified prescribed template that fits the needs of competent authorities, with a reduced scope/reduced number of fields than the current templates

Option 3:

No change to the existing regime under Article 7.

Question 5.6. If you are a supervisor, what impact (in percent or EUR) would you anticipate Option 1 would have on your supervisory costs?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No s	pecific	comments	for this	question.

Question 5.7. Assuming that transparency requirements are amended as suggested in Option 1, by how much would the volume of securitisations that you issue, or invest in, change?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.8. What impact (in percent or EUR) would you anticipate Option
would have on your one-off and annual recurring costs for complying wi
the transparency requirements in Article 7? Please explain your answer. 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 5.9. Do you see any concerns, impediments, or unintend
securitisation repositories?
securitisation repositories? Yes
securitisation repositories? Yes No
securitisation repositories? Yes
securitisation repositories? Yes No Don't know / no opinion / not applicable
securitisation repositories? Yes No Don't know / no opinion / not applicable
Securitisation repositories? Yes No Don't know / no opinion / not applicable Please explain your answer to question 5.9:
securitisation repositories? Yes No Don't know / no opinion / not applicable Please explain your answer to question 5.9: 5000 character(s) maximum
Securitisation repositories? Yes No Don't know / no opinion / not applicable Please explain your answer to question 5.9: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Securitisation repositories? Yes No Don't know / no opinion / not applicable Please explain your answer to question 5.9: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
securitisation repositories? Yes No Don't know / no opinion / not applicable Please explain your answer to question 5.9: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 5.10. Under Option 1, should the current definition of a public securitisation be expanded to a securitisation fulfilling any of the following criteria?

1.	a prospectus has been d	rawn up in	compliance	with the EU	Prospectus
	Regulation				

- 2. or notes were admitted a trading venue
- 3. or it was marketed (to a broad range/audience of investors) and the relevant terms and conditions are non-negotiable among the parties

Yes		Yes
-----	--	-----

O No

Don't know / no opinion / not applicable

Please explain your answer to question 5.10:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.11. If you answered yes to question 5.10., what criteria should be used to assess point (3) in the definition above (i.e. a securitisation marketed (to a broad range/audience of investors) and the relevant terms and conditions are non-negotiable among the parties)?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.12. If the definition of a public securitisation is expanded (for example, to encompass securitisations fulfilling the criteria set out in

question 5.10), what share of your existing private transactions would now fall under this newly-expanded public definition?

5000 character(s) maximum

including spaces	and line breaks.	i.e. stricter tha	n the MS Word	characters	counting	method.

ding space.	s and line breaks,	1.C. Stricter triair i	TIC IVIO VVOIG CI	Taracters courti	ng metroa.	
No specific	comments for this	question.				

Question 5.13. Under Option 1, what would you estimate to be the impact (in percent or EUR) of changing the definition of public securitisation on your one-off and annual recurring costs for complying with Article 7?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.	

Question 5.14. Assuming that transparency requirements are amended as suggested in Option 2, by how much would the volume of securitisations that you issue, or invest in, change?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.15. What impact (in percent or EUR) would you anticipate Option 2 would have on one-off and annual recurring costs for complying with the transparency requirements in Article 7? Please explain your answer.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 5.16. Under Option 2, what should be included in the principle-based disclosure requirements for investors to reduce compliance costs while ensuring access to information?

How should investors access this information?

Please explain your answer, listing all relevant information that you think investors need to do proper due diligence that could be common across all securitisations.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

A key issue with the EU's regulatory framework for securitisation is that it fails to adequately consider the specific characteristics of wholesale asset classes like CRE debt, including those tied to listed property companies. This oversight is evident in the design of disclosure requirements and aspects of the Simple, Transparent, and Standardised (STS) framework, which adds unnecessary complexity without delivering proportional benefits.

The LRE sector, underpinned by professionally managed, high-quality income-generating assets, offers an opportunity for a securitisation market grounded in transparency and robust oversight, but current regulatory practices undermine this potential.

We advocate for a principles-based disclosure framework that aligns with the characteristics of specific asset classes, including those tied to LRE companies. A consultative approach involving industry stakeholders would allow for tailored, effective disclosure standards that support both regulatory objectives and investor decision-making.

Question 5.17. Under Option 2, should intra-group transactions, and securitisations below a certain threshold, be excluded from the reporting requirements in Article 7?

Vaa
YES

O No

Don't know / no opinion / not applicable

Please explain your answer to question 5.17, and, if you answered yes, please specify how should intragroup transactions be defined and how should the threshold be determined:

5	nould the threshold be determined: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
or tra	uestion 5.18. Under Option 2, what would be the impact (in percent or EUR) need your one-off and annual recurring costs for complying with the ansparency requirements of excluding intra-group transactions and ecuritisations below a certain threshold from the reporting requirements in
A r	rticle 7? Please explain your answer. 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.

Question 5.19. Should the text of Article 7 of the SECR explicitly provide flexibility for reporting on the underlying assets at aggregated level?

\bigcirc	Yes

ON O

Don't know / no opinion / not applicable

Question 5.20. If you answered yes to question 5.19., which categories of transactions should be allowed to provide reporting only at aggregated level?

You may select more than one option.

Please select as many answers as you like

Granular	portfolios	of	credit o	card	receiva	bles
Granular	portfolios	of	credit (card	receiva	l

Granular portfolios of trade receivables
Other
Don't know / no opinion / not applicable
If you anaward "ather" to guartien 5.00 places cyplain.
If you answered "other" to question 5.20, please explain: 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 5.21. If you are a supervisor, what impact (in percent or EUR) wou
you anticipate Option 2 would have on your supervisory costs?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

6. Supervision

Securitisation entails many actors, in some cases also based in different jurisdictions. This can result in several national competent authorities being involved in the supervision of one transaction. Market participants cite that differences in the supervisory approaches of Member States create uncertainty. This has been raised in the Joint Committee of the ESAs' report on the implementation and functioning of the securitisation framework and in the Commission 2022 securitisation review report. Diverging supervisory practices create resource and cost inefficiencies due to the multiplication of common functions across many Member States. Divergence and ensuing legal uncertainty can create an unlevel playing field and are detrimental to the growth of the securitisation market and its proper functioning. In addition, fragmented responsibility and access to data can create loopholes and potentially lead to the emergence of risks. For these reasons, it is important to consider how to streamline and improve supervision in the EU to ensure consistency, better coordination, and a proportionate approach to avoiding divergent practices. This could be achieved through a more efficient and effective use of the existing powers which are allocated to the ESAs and competent authorities.

Ideas for improvement include the creation of supervisory hubs, building on the model of the SSM securitisation hub. In the case of cross-border transactions, a lead coordinator could be appointed under the joint oversight of the ESAs. NCAs' participation could be mandatory, requiring all or some NCAs to participate based on a set of relevant criteria. Alternatively, participation could also be voluntary so only interested NCAs join the new supervisory structure. This would, however, limit the degree of supervisory convergence that can be achieved. This section seeks to gather feedback in relation to these ideas.

Question 6.1. Have you identified any divergencies or concerns with the
supervision, based on the current supervisory set up?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 6.1 and give specific examples:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 6.2. Would you see merit in streamlining supervision to ensure more coordination and supervisory convergence?
© Yes
© No
Don't know / no opinion / not applicable
Question 6.3. If you answered yes to question 6.2., what should be the scope of coordinated currents on?
of coordinated supervision? STS securitisations only
All securitisations
Other
Don't know / no opinion / not applicable
If you responded "other" to question 6.3, please specify to what you refer:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

Question 6.4. If you answered yes to question 6.2., what should be the supervisory tasks of coordinated supervision? Compliance with Securitisation Regulation as a whole Compliance only with STS criteria

Compliance with Securitisation Regulation and prudential requirements for securitisation

Other

Don't know / no opinion / not applicable

If you responded "other" to question 6.4, please specify to what you refer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.		

Question 6.5. If you answered yes to question 6.2., which model would you prefer?

- Setting up supervisory hubs
- Having one national authority as lead coordinator in the case of one issuance involving multiple supervisors
- Another arrangement

Please explain your answer to question 6.5. If you selected "Another arrangement", please specify:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

If you responded "another arrangement" to question 6.5, please specify to what you refer:

5000 character(s) maximum

No specific comments for this question.
Question 6.6. If you answered yes to question 6.2, would you require participation by all NCAs or only some?
SomeDon't know / no opinion / not applicable
Question 6.7. If you answered "Some" to question 6.6., based on what criteria would you select NCAs? Please specify. 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 6.8. If you are a supervisor, how would the changes to supervision suggested in the previous questions affect your supervisory costs? 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
7. STS standard

The STS standard identifies criteria for simplicity, standardisation and transparency designed to address those aspects of the securitisation practice that had proven problematic during the global financial crisis. It aims to address and mitigate major drivers of operational and agency risks arising in securitisation, by enabling investors to differentiate

STS-designated products from more opaque and complex ones.

40

In recognition of their less complex structure, STS positions entail lower capital requirements than non-STS in the banking and insurance prudential regulations. It was expected that the introduction of the STS standard in the EU would have a significant positive impact on the scaling up of the EU securitisation market, by incentivising standardisation of the securitisation transactions across the EU and attracting new issuers and investors to the market. Stakeholders have flagged some of the STS criteria as burdensome to comply with or otherwise constraining further development of the STS market. Such criteria include the homogeneity of underlying assets, the collateral requirement for on-balance-sheet securitisations, the ban on including exposures to credit impaired obligors, the information to be provided prior to pricing and/or closing, and others.

In order to protect the integrity of the STS standard, it is important to ensure that a transaction that is notified as STS really complies with the criteria. Third-party verifiers (TPVs) are a voluntary, but important link in the chain of verifying that a securitisation complies with the STS criteria, alongside originators, sponsors, national competent authorities and investors. However, in the current text of the SECR, TPVs are authorised at national level but are not supervised after authorisation, and they do not lift the ultimate responsibility from the originator and sponsor for ensuring compliance with the STS criteria.

Some indications suggest that the STS label has been successful – the label is used by the market and recognised by investors. Moreover, some transactions appear to be structured almost exclusively to be STS-compliant, such as prime Residential mortgage-backed securities (RMBSs) and auto-loans asset backed securities (ABSs). On the other hand, the size of the securitisation market in general has not shown significant recovery since the introduction of the STS label, and STS-compliant transactions amount to less than half of the public securitisation market, which in itself represents a declining portion of the overall securitisation market. This section seeks stakeholders' feedback on the use of the STS label, including how to increase its attractiveness for both originators and investors.

Question 7.1. Do you think that the STS label in its current form has the potential to significantly scale up the EU securitisation market?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 7.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

The current design of STS framework has significant shortcomings in relation to CRE debt securitisation. These rules, while designed with 'retail-focused' in mind, fail to account for the distinct characteristics of wholesale asset classes like CRE debt. As a result, the STS framework renders CRE debt securitisations from qualifying for the label and its associated benefits impracticable, limiting the growth and efficiency of this crucial market.

For LRE companies, which often rely on bank loans backed by high-quality, income-generating assets, the absence of a functional STS framework has constrained opportunities for securitisation. Instead of fostering simplicity, transparency, and standardisation, the current STS rules have deterred market participants, forcing them to seek alternative channels. This has diverted non-bank capital away from securitisation and into less regulated and less transparent avenues, leaving CRE debt securitisation underutilised and fragmented.

The design of the STS framework has also had unintended consequences for data availability. The lack of a

robust securitisation market has limited the collection of structured data, exacerbating the "data gaps" frequently highlighted by the European Central Bank. This hampers both market transparency and regulatory oversight, creating inefficiencies for stakeholders and policymakers alike.

We invite policymakers to revise the STS framework to better accommodate the characteristics of CRE debt securitisation. This includes creating specific metrics and standards tailored to this asset class, rather than attempting to apply rules derived from a 'retail-focused' asset classes point of view. A targeted approach would encourage simplicity, transparency, and standardisation while promoting well-structured transactions that align with the objectives of the CMU.

We stand ready to support the Commission in designing a regulatory framework that allows the LRE sector to play its full role in driving a robust and efficient securitisation market.

Question 7.2. Which of the below factors, if any, do you consider as holding back the expansion of the STS standard in the EU?

You may select more than one option.

Please select as many answers as you like

√	Overly	restrictive	and	costly	STS	criteri
	OVELLY	16301001VG	anu	COStry	\circ	

Low returns

High capital charges

LCR treatment

Other

Don't know / no opinion / not applicable

Please explain your answer to question 7.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

STS Criteria. Properly structured CMBS, particularly their senior tranches, have the potential to serve as highly secure investment options. Adjusting the STS framework to better accommodate these instruments—particularly by revising the criteria outlined in the Commission Delegated Regulation 2019/1851, could yield significant benefits for the broader CRE financing market, as previously discussed.

High capital charges. As previously explained and further discussed in Q7.12, the current STS rules and their impact on the debt securitisation market act as a significant brake on its development due to disproportionately high capital charges. This was notably highlighted in recent research made by Deutsche Bank which we attach to this consultation. These charges create a regulatory disincentive. The existing framework should be carefully reviewed and tailored to account for the specific characteristics of CRE debt securitisation.

Question 7.3. How can the attractiveness of the EU STS standard be increased, for EU and non-EU investors?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Adapting the STS label to be more aligned with and relevant to specific asset classes, including CRE debt securitisations, would align with the principles-based intent behind the STS framework. Such an adjustment would not only foster the growth of well-structured CRE debt securitisations but also enhance the resilience, stability, and transparency of the broader CRE debt market.

More broadly, capital charges for all investors subject to risk-based capital requirements should accurately reflect the actual risk levels of investments, rather than being applied in a punitive manner that distorts investment decisions.

STS criteria

Question 7.4. In the case of an unfunded credit protection agreement where the protection provider provides no collateral to cover his potential future liabilities, should such an agreement be eligible for the STS label, to facilitate on-balance-sheet STS securitisations?

- * According to Article 26e(8)(c) eligible credit protection for STS on-balance-sheet securitisation should be "secured by collateral meeting the requirements laid down in paragraphs 9 and 10 of this Article.
 - Yes
 - O No
 - Don't know / no opinion / not applicable

Question 7.5. If you answered yes to question 7.4., what safeguards should be put in place to prevent the build-up of financial stability risks arising from the provision of unfunded credit protection?

- The protection provider should meet a minimum credit rating requirement.
- The provision of unfunded credit protection by the protection provider should not exceed a certain threshold out of their entire business activity.
- Other
- Don't know / no opinion / not applicable

Please explain your answer to question 7.5:

5000 character(s) maximum

No specific comments for this question.	
Question 7.6. What would be the implications for EU financial stallowing unfunded credit protection to be eligible for the STS labels	-
associated preferential capital treatment? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
Question 7.7. How would allowing unfunded credit protection to be for the STS label and the associated preferential capital treatme EU insurers' business model of providing credit protection via securitisation (for example, would EU insurers account such transactes or as liabilities)?	nt impact synthetic
Please explain your answer. 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	

Question 7.8. If you are an originator, what impact on the volume of on-balance-sheet securitisations that you issue do you expect to see if unfunded credit protection becomes eligible for the STS label and the associated preferential capital treatment?

5000 character(s) maximum	5000	character	(s)	maximum
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including spaces	and line breaks	. i.e. stricter than	the MS Word	characters counti	na method.

No specific comments for this question.

Question 7.9. If you answered no to question 7.4., do you see merit in expanding the list of eligible high-quality collateral instruments in Article 26e (10) to facilitate on-balance-sheet STS securitisations?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 7.10. If you answered yes to question 7.9., which high-quality collateral instruments should be added to the list?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for thi	s question.		

Question 7.11. What would be the implications for EU financial stability of extending the list of high-quality collateral arrangements under Article 26e (10)?

5000 character(s) maximum

No	specific	comments	for this	question.

Question 7.12. Do the homogeneity requirements for STS transactions represent an undue burden for the securitisation of corporate loans, including SMEs?

Please explain your answer.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

Yes, the homogeneity requirements for STS transactions create undue burdens for the securitisation of corporate loans, including those tied to CRE. For LRE companies and the broader CRE sector, these requirements hinder the development of securitisation structures that align with market realities and the diverse nature of CRE financing.

- 1) Single-loan securitisations: The exclusion of single-loan securitisations from STS designation is particularly problematic for the CRE debt market. Single-loan securitisations are a common structure in public CMBS issuances and do not compromise the simplicity principle that underpins the STS label. These transactions are typically backed by high-quality, income-generating assets held by LRE, making them robust and suitable for securitisation. Allowing single-loan securitisations to qualify under the STS framework would better align the regime with the realities of the CRE debt market.
- 2) Small loan pools: When securitisations involve multiple large CRE loans, the pool sizes tend to be small. Therefore, it makes it feasible for investors to conduct detailed due diligence on each loan. The homogeneity requirements, which were designed to ensure that investors perform thorough due diligence and assess underlying risks, become less relevant in these cases. For LRE companies, these small-pool transactions often involve diverse, high-value assets, which are more suitable for tailored reporting and transparency rather than rigid standardisation.
- 3) Impracticable factors for CRE loans: Article 2 of the Commission Delegated Regulation (EU) 2019/1851 imposes factors that are too restrictive for large CRE loans. Firstly, it states that loans must be secured on a single property, yet large CRE loans often involve portfolios of multiple properties. For LRE companies, these portfolios frequently include high-quality mixed-use developments, making this requirement overly restrictive. Secondly, it limits securitisations to a single property type, such as office or retail, ignoring the reality that many LRE companies manage diversified portfolios spanning various asset types like healthcare facilities, data centres, or logistics, which are vital for economic growth and market stability. Third, it mandates that properties be located in one jurisdiction, contradicting the goals of the CMU. For pan-European LRE companies, this requirement fragments the single market and reduces efficiency, particularly for smaller or less liquid Member States.

This narrow focus on homogeneity undermines securitisation quality by concentrating risk in one sector or region, leaving transactions more vulnerable to specific downturns. It also discourages cross-border investment and stifles the development of a pan-European capital market that is crucial for financing large, diversified portfolios managed by LRE companies.

Question 7.13. Should the STS criteria (for traditional, asset backed commercial paper (ABCP) or on-balance-sheet securitisation) be further simplified or amended?

Please explain your answer and provide suggestions.

Yes

No
Don't know / no opinion / not applicable
Please provide a justification for your answer to question 7.13:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Third-Party Verifiers (TPVs)
Question 7.14. On a scale of 1 to 5 (1 being the least valuable), please rate the added value of TPVs in the STS securitisation market.
1 - Very low added value
2 - Low added value
3 - Medium added value
4 - High added value
5 - Very high added value
Don't know / no opinion / not applicable
Please provide a justification for your answer to question 7.14:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.

upervised to ensure that the integrity of the STS standard is upheld? Output Nes
© No
Don't know / no opinion / not applicable
lease explain your answer to question 7.15, including where necessary
hether TPVs should be supervised at EU level: 5000 character(s) maximum
ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Nucetion 7.16. To what extent would ownerwisian of TDVs increase the cost of
Question 7.16. To what extent would supervision of TPVs increase the cost one summer that the cost of
© Yes
YesNo
© Yes
YesNo
 Yes No Don't know / no opinion / not applicable
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum
Yes No Don't know / no opinion / not applicable lease explain your answer to question 7.16, and if available, estimate the otal costs in EUR:
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum Including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum Including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum Including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Yes No Don't know / no opinion / not applicable Please explain your answer to question 7.16, and if available, estimate the otal costs in EUR: 5000 character(s) maximum Including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

One issue which is mentioned in the public debate is the possibility of setting up a securitisation platform, with various ideas being put forward on the possible characteristics and functions of such a platform. One of the proposals (see Noy er report, developing European capital markets to finance the future: Proposals for a savings and investments union), inspired by the US model, envisages the use of public guarantees both at national and EU-level to scale up the market and create a new common 'safe asset' across the EU. Other suggested designs are more circumspect (for example see TSI report, the challenge of financing the transformation for companies and banks in Germany – securitisation as

an instrument for linking bank loans and capital markets) and entail the pooling of resources and information to reduce issuance costs and encourage standardisation.

In its <u>statement of 7 March 2024</u>, the <u>ECB Governing Council</u> highlighted the need to explore 'whether public guarantees and further standardisation through pan-EU issuances could support targeted segments of securitisation, such as green securitisations to support the climate transition'.

Question	8.1.	Would	the	establishment	of a	pan-E	European	securitisation
platform l	oe us	eful to i	incre	ease the use an	d atti	ractive	ness of se	ecuritisation ir
the EU?								

- Yes
- O No
- Don't know / no opinion / not applicable

Question 8.2. If you answered yes to question 8.1., which of the following objectives should be main objective(s) of the platform?

You may select more than one option

Please select as many answers as you like

Create an EU safe asset
Foster standardisation (in the underlying assets and in securitisation
structures, including contractual standardisation)
Enhance transparency and due diligence processes in the securitisation
market
Promote better integration of cross-border securitisation transactions by
offering standardised legal frameworks
Lower funding costs for the real economy
Lower issuance costs
□ Support the funding of strategic objectives (e.g. twin transition, defense, etc.)
Other

Please explain how the platform could be designed to achieve the objectives that you selected in your answer to question 8.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

	000 character(s) maximum sluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
Qı	uestion 8.4. Should the platform target specific asset classes?
	© No
	Don't know / no opinion / not applicable
31	ould the platform target? SME loans
	 Green loans (i.e. green renovation, green mobility) Mortgages Corporate loans Other Don't know / no opinion / not applicable
PI	Mortgages Corporate loans
5	 Mortgages Corporate loans Other Don't know / no opinion / not applicable

Question 8.6. Are guarantees necessary?

(private or public) would provide it and how you would design such
guarantee
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 8.8. What do you view as the main challenges associated with the introduction of such a platform in the EU, and how could these be managed? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question.
Question 8.9. What key considerations need to be taken in designing pan-European securitisation platform, for such a platform to be usable an attractive for originators and/or investors? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. No specific comments for this question.

Question 8.7. If you answered yes to question 8.6., please explain who

Yes

Don't know / no opinion / not applicable

[◎] No

Question 8.10. Besides the creation of a securitisation platform, do you see other initiatives that could further increase the level of standardisation and

convergence for EU securitisations, in a way that increases securitisation volumes but also benefits the deepening and integration of the market?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.	
1	No specific comments for this question.

9. Prudential and liquidity risk treatment of securitisation for banks

Banks are central players in the EU securitisation market. On the issuer side, securitisation is a useful tool in banks' toolkit for diversifying funding sources, and for balance sheet and credit risk management purposes. On the demand side, while banks hold significant exposures towards EU securitisation transactions and in particular to senior tranches, most are in the form of retained securitisations, including asset-backed securities (ABS) that are used as collateral for central bank operations to obtain liquidity. Exposures to other banks' securitisations are overall limited. The high percentage of retained securitisations limits the depth and liquidity of the securitisation market in the EU.

The prudential treatment of securitisation is set out in Regulation (EU) No 575/2013 (Capital Requirements Regulation - CRR). It specifies requirements for the prudential treatment of securitisation exposures by banks, acting as originators, investors and sponsors in securitisation. The main features of the prudential treatment are defined in the Part Three, Title II, Chapter 5 of the CRR, which sets out the regulatory capital calculation approaches, a specific risk-sensitive treatment for STS securitisations and additional criteria for the STS securitisations to be eligible for that treatment, the framework for the significant risk transfer (SRT), specific treatment for securitisation of non-performing exposures and other specific requirements. Besides, the prudential treatment under the CRR, the liquidity risk treatment of the securitisation exposures under the LCR Delegated Regulation (Delegated Regulation (EU) 2015/61 on liquidity coverage requirements for credit institutions) is also relevant for banks.

In their advice from December 2022, the European Supervisory Authorities (ESAs) concluded that the prudential and the liquidity treatment of securitisation is not the key obstacle to the revival of the securitisation market, and that the subdued status of the securitisation market is rather the result of a series of factors, including the interplay between low supply and low demand. At the same time, the ESAs also recognised in their report that it is possible to increase the risk sensitivity of the prudential framework. Many stakeholders consider the prudential and liquidity treatment as having a decisive impact on the attractiveness of the securitisation instrument for banks and in addition point out in particular to a relative disadvantage of the prudential treatment for some types of securitisations in comparison with other financial instruments.

Question 9.1. What concrete prudential provisions in the CRR have the strongest influence on the banks' issuance of and demand for those types of traditional, i.e. true sale, securitisation which involve the senior tranche being sold to external investors and not retained by the originator?

No specific comments for this question.

Question 9.2. Please explain how possible changes in the prudential treatment would change the volume of the securitisation that you issue, or invest in (for the latter, split the rationale and volumes for different tranches):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.	

Question 9.3. Based on your answer to 9.1, please explain how possible changes in the prudential treatment could support the supply for and demand of SME and corporate exposure-based securitisation transactions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.					

Question 9.4. Does the prudential treatment of securitisation in the CRR appropriately reflect the different roles a bank can play in the securitisation chain, concretely the roles of originator (limb 'a' and limb 'b' of the definition of the originator in the Securitisation Regulation^[*]), servicer and investor?

^{*} According to Article 3(2) of the <u>Securitisation Regulation</u>, an originator can be an entity that has originated the exposures that are securitised (letter (a)), or has purchased a third party's exposures on its own account and then securitises them (letter (b))

suggest different 5000 char	In 9.5. If you answered no to question 9.4., please explain and providentions for targeted amendments to more appropriately reflect the troles of banks as originator, investor, and servicer: **racter(s) maximum** *paces and line breaks, i.e. stricter than the MS Word characters counting method.
	ecific comments for this question.
ambigui than the	in 9.6. Have you identified any areas of technical inconsistencies of ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) that
ambigui than the could be	ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) that enefit from further clarification?
ambigui than the	ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) that enefit from further clarification?
ambigui than the could be Yes	ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) the enefit from further clarification?
ambigui than the could be Yes No Doi Doi Duestio	ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) the enefit from further clarification? s n't know / no opinion / not applicable
ambiguithan the could be Yes No Doi	ities in the prudential treatment of securitisation in the CRR (other 'quick fixes' identified by the ESAs in the report JC/2022/66) that enefit from further clarification? In a suggestion of the securitisation in the CRR (other clarified by the ESAs in the report JC/2022/66) that enefit from further clarification? In a suggestion of the securitisation in the CRR (other clarified by the ESAs in the report JC/2022/66) that enefit from further clarification? In a suggestion of the securitisation in the CRR (other clarified by the ESAs in the report JC/2022/66) that enefit from further clarification? In a suggestion of the securities of the securitisation in the CRR (other clarified by the ESAs in the report JC/2022/66) that enefit from further clarification? In a suggestion of the securities of the securitie

Yes

(A)		
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cable
(

Question 9.9. If you answered yes to question 9.8., please explain and provide examples:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 9.10. How do banks use the capital and funding released through securitisation?

Please explain your answer and if possible, quantify how much of the released capital and funding is used for further lending to the EU economy.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

specific comments for this question.	

Risk weight floors

The risk weight floors, the p-factor and the requirement of risk weighting at 1250% for the securitisation positions up to KIRB/KSA are key measures, ensuring the non-neutrality of the securitisation capital framework.

The main objective of non-neutrality is to protect against certain structural risks, including agency and model risks, that are more prevalent for securitisations than for other financial assets and give rise to some degree of uncertainty in the calculation of capital requirements for securitisations, even after all appropriate risk drivers have been taken into account. To capture those risks adequately, the CRR sets out a 15% risk-weight floor for non-STS securitisation positions and a 10% risk-weight floor for STS securitisation positions (positions in resecuritisations – generally not admitted under the EU securitisation framework – when allowed by supervisors, are subject to a more conservative 100% risk-weight floor), irrespective of the approach for calculation of capital requirements and the role of the bank in the securitisation (originator or investor with respect to the securitisation position).

ESAs contend that originators, unlike the investors, are subject to reduced model and agency risk in relation to their own originated securitisation. The ESAs found that the current risk-weight floors on retained tranches are unjustifiably high and operate to dissuade banks from originating a larger volume of SRT trades. Accordingly, the ESAs recommend lowering the risk weight floors for originators being the original lenders^[*] (in STS deals, under SEC-IRBA, from 10%

to 7%, and under non-STS for all approaches, from 15% to 12%), subject to safeguards. These safeguards would seek to ensure an adequate reduction in the credit risk of the underlying exposures retained by the originator and prevent undercapitalisation of the underlying risk of the respective securitisation positions retained by the originator (criteria in relation to the thickness of the sold non-senior tranches, amortisation structure, granularity and, for synthetic securitisations only, counterparty credit risk).

While the safeguards aim to ensure the resilience of the transactions, they have been conceived for future issuances, rather than for existing trades (indeed only a minority of the existing transactions would pass the criteria). The criterion on the thickness of the non-senior tranche has been perceived by various stakeholders as particularly conservative and prescriptive.

* For instance, only originators involved in the origination of the underlying exposures as referred to in point (3)(a) of Article 2 of the Securitisation Regulation. This would exclude any originator that "purchases a third party's exposures on its own account and then securitises them", according to point (b) of the same Article, to avoid that credit institutions would expand beyond core businesses just for the purpose of securitising the respective exposures in order to benefit from the reduction in the risk weight floor.

Question 9.11. Do you agree that securitisation entails a higher structural model risk compared to other financial assets (loans, leases, mortgages) due to, for example, the inherent tranching?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 9.11:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

Securitisation introduces certain complexities, particularly through the tranching of cash flows and the use of structural credit enhancements. These elements necessitate reliance on models to evaluate loss distributions and risk profiles. However, in the context of CRE debt securitisation, the structural model risk does not inherently outweigh the credit risk associated with the underlying exposures. LRE companies, for instance, often securitise high-quality, income-generating assets with stable cash flows, reducing the variability of outcomes.

For asset classes such as CMBS, transactions are typically backed by a small number of large loans, allowing investors to perform detailed asset-level due diligence rather than relying heavily on statistical models. This is especially relevant for LRE companies, whose portfolios are characterised by robust transparency and well-documented asset performance.

The structural risks introduced by securitisation should be considered in the context of the mitigations offered by high-quality originators like LRE companies. Finally, it is important to recognise that the securitisation process itself does not fundamentally alter the credit risk of the underlying assets.

Question 9.12. Do you consider that scope and the size of the reduction of

the risk weight floors, as proposed by the ESAs, is proportionate and adequate to reflect the limited model and agency risks of originators and improve the risk sensitivity in the securitisation framework, taking into account the capital requirements for other financial instruments?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 9.13. If you answered no to question 9.12., should the scope and size of the reduction of the risk weight floors be amended?

For example, should it be extended to investors in a targeted manner (such as, for example, to investors in STS securitisations and under SEC-IRBA approaches only, to prevent discrepancies with the prudential treatment of covered bonds under the SA approach)?

Or, on the contrary, should the scope be reduced to only include originators who are servicing the underlying exposures?

Please justify your reasoning:

5000 character(s) maximum

No specific comments for this question.

Question 9.14. Do you consider that the ESAs' proposed accompanying safeguard, with respect to the thickness of the sold non-senior tranches, is proportionate and adequate in terms of ensuring the resilience of the

transactions?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 9.15. If you answered no to question 9.14., please provide and explain alternative proposals to ensure a sufficient thickness of the sold non-senior tranches to justify a possible reduction of the risk-weight floor in an efficient and prudent manner.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 9.16. Do you consider that the other three safeguards as proposed by the ESAs (amortisation structure, granularity and, for synthetic securitisations only, counterparty credit risk) are proportionate and adequate in terms of ensuring the resilience of the transactions?

- Yes
- ON O
- Don't know / no opinion / not applicable

Question 9.17. If you answered no to question 9.16., please provide and explain alternative proposals for safeguards that would effectively ensure the resilience of the transaction and would justify the reduction of risk-weight floors.

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including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Notestian 0.40. If you array and no to guardian 0.40, as an alternative instead
Question 9.18. If you answered no to question 9.16., as an alternative, instead of these three safeguards, taking into account the need to ensure simplicity, would it be preferable to limit the reduction of the risk weight floor to STS
ransactions only? Please explain.
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 9.19. What would be the expected impact of a possible reduction of he risk weight floor on EU securitisation activity?
Please explain any possible impact on different types of securitisations traditional securitisation, synthetic securitisation), from both supply and
traditional securitisation, synthetic securitisation), from both supply and lemand sides.
traditional securitisation, synthetic securitisation), from both supply and

The (p) factor

The (p) factor is the main parameter of non-neutrality in the securitisation framework. Besides incorporating the capital non-neutrality, it also serves as a smoothing parameter to mitigate the so-called 'cliff effects' that arise when small changes in input parameters under the current risk weight functions result in comparably large changes in risk weights (the lower the (p) factor, the higher the cliff effect). The (p) factor aims to capture the structural risks of securitisation in particular agency and model risks, and to some extent correlation (risk of correlated defaults, particularly present in non-granular pools). A p-factor of "1" means that for the whole securitisation structure (i.e., all the tranches) there is 100% more capital required (doubling the capital required) compared to the requirement that applies to the underlying portfolio of assets.

In their <u>2022 advice</u>, the <u>ESAs</u> did not support the reduction of the (p) factor. In particular, they considered that lowering the (p) factor, without making other changes to the risk-weight function underpinning the SEC-IRBA and the SEC-SA

formulae, might increase the risk of cliff effects and of undercapitalisation of the mezzanine (non-senior) tranches. Overall, the reduction of the (p) factor seems to have the most significant impact on the capital treatment of the mezzanine tranches, where more bank investments may not be desirable, and a less significant impact on the capital treatment of senior tranches, where the risk weight floor has a more significant impact.

The issue is whether the (p) factor could potentially be reduced, in a targeted manner and on a limited basis only (equivalent to, for example, a [x%] reduction, compared to the existing treatment), to improve the coherence between the actual risks and the capital treatment, while avoiding the unwarranted risk of increased cliff effects and undercapitalisation of the mezzanine tranches in particular. Possible targeted reductions could focus on originators, STS transactions, or senior tranches.

* Under SEC-SA, there is a fixed (p) factor of 1 (for non-STS securitisations) and 0.5 (for STS securitisations). Under the SEC-IRBA, banks may calculate their own supervisory parameter based on four risk factors, i.e., the framework (correlation effect), the granularity of the securitised pool for wholesale, the capital charge for the underlying exposures, the average loss given default of the securitised pool, plus one non-risk parameter (tranche maturity MT, capped at 5 years), which is subject to a floor of 0.30. There is no (p) factor in SEC-ERBA where the capital requirements are set out in the look-up tables, to ensure consistency compared with the capital requirements with SEC-SA.

Question 9.20. Do you consider that the current levels of the (p) factor adequately address structural risks embedded in securitisation, such as model risk, agency risk and to some extent correlation, as well as the cliff effects?

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No

Don't know / no opinion / not applicable

Question 9.21. If you answered no to question 9.20., please provide the justification, and provide quantitative and qualitative data, for whether and how the (p) factor overestimates the risks and inappropriately mitigates the cliff-effects, for specific types of securitisation exposures.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 9.22. Do you consider that potential targeted and limited reductions to the (p) factor may increase securitisation issuance and investment in the EU, while at the same time keeping the capitalisation of the securitisation tranches at a sufficiently prudent level?

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Don't know / no opinion / not applicable

Please explain your answer to question 9.2	Please exp	olain your	answer to	question	9.22
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	6000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
	uestion 9.23. If you answered yes to question 9.22., what criteria should be onsidered when considering such targeted and limited reductions?
	ou may select more than one option. ease select as many answers as you like
	 Exposures held by originators versus investors Exposures in STS versus non-STS securitisations (beyond the differentiation already provided for in Article 260 and in Article 262 CRR) Exposures in senior versus non-senior tranches Exposures calculated under different capital approaches Other criteria
ΟI	✓ Don't know / no opinion / not applicableease explain your answer to question 9.23:
5	5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.

Question 9.24. As regards your answer to 9.22., please provide quantitative and qualitative data on the likely impact of possible targeted and limited reductions to the (p) factor as investigated above, in particular how such targeted reductions would avoid cliff effects and undercapitalisation of mezzanine tranches and, how they would not create incentives for banks to invest in mezzanine tranches.

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1111	iuuiiig	Spaces	and in	no broand		JUILOUGI	unan	LIIC IV	V I O	4 4 O I G	or idiaotor o	COULTINI	mound.

Question 9.25. As regards your answer to 9.22, please provide the data on how they would have a positive impact on the issuance of securitisation, the investments in securitisation, and the placement of securitisation issuances with external investors, for different types of securitisations (traditional securitisation, synthetic securitisation).

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.	

Question 9.26. Do you consider that the current approach to non-neutrality of capital requirements as one of core elements of the securitisation prudential framework, leads to undue overcapitalisation (or undercapitalisation) of the securitisation exposures, in particular when compared to the realised losses and distribution of the losses across the capital structure (different tranches of securitisation) over a full economic cycle?

- Yes
- O No
- Don't know / no opinion / not applicable

Please explain your answer to question 9.26:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 9.27. If you answered yes to question 9.26, please justify your reasoning and provide quantitative and qualitative data to show the extent of the undue non-neutrality (overcapitalisation or undercapitalisation), in particular when compared to the realised losses and distribution of the losses across the capital structure, taking into consideration the need to cover a full economic cycle.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.		

Question 9.28. Based on your answer to 9.26., do you consider that alternative designs of the risk weight functions, such as an inverted S-curve, or introducing a scaling parameter to scale the KA^[*] downwards, within the current halfpipe design, as investigated in the Section 3.3.2 of the <u>EBA Report</u>, have potential to achieve more proportionate levels of capital non-neutrality and capital distribution across tranches, address the potential cliff effects more appropriately and achieve prudential objectives?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 9.28:

5000 character(s) maximum

^{*} KA factor as specified in paragraph 2 of Article 261 of the CRR, for the purpose of calculation of the capital charge under the standardised approach (SEC-SA).

No specific comments for this question.

Question 9.29. If you answered yes to question 9.28, please specify the impact of such alternative design compared to the existing risk weight functions and explain an appropriate calibration of such alternative designs and possible safeguards for the measures to achieve prudential objectives.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

g op and a second secon
No specific comments for this question.

Significant risk transfer (SRT)

The concept of significant risk transfer ('SRT'), i.e. transfer of a sufficient quantum of credit risk from the bank's balance sheet to a third party, is a crucial regulatory and supervisory concept in the EU securitisation framework. It is a precondition for a bank originator to benefit from capital relief from securitisation, and therefore one of the critical considerations for a bank originator when structuring a securitisation transaction. Achieving SRT requires complying with various quantitative and qualitative tests that are defined in high level terms in the CRR. The current framework provides for two 'mechanical' tests (the 'mezzanine' and 'first loss' tests), which the competent authority supplements with a case-by-case assessment, as to whether the originator has transferred an amount of credit risk which is 'commensurate' to the capital relief. The 'permission-based' approach is an alternative to the existing mechanical tests and may ensure that a commensurate transfer of risks is achieved. The originator has an interest in receiving the assessment of compliance with those tests by the Competent Authorities for reasons of legal certainty, and the Competent Authorities' decision on SRT is consequential for the economic viability and ultimate structure of a securitisation executed with a capital relief intent.

In its <u>report published in 2020, the EBA</u> identified a series of structural limitations of the existing SRT regulatory framework in the CRR and it proposed a set of recommendations to enhance the efficiency and robustness of the SRT framework and strengthen the consistency in the SRT outcomes (in particular in three areas: in relation to the SRT tests, the process applied by the competent authorities to assess the SRT, and the structural features of securitisation transactions which may affect the effectiveness of the risk transfer).

As one of the recommendations, the EBA recommends replacing the mechanical tests with a single comprehensive test based on the principle-based approach (PBA) test which aims to make the SRT framework less complex and more flexible. Under the PBA test, the SRT can be achieved in case at least 50% of the unexpected losses (UL) are transferred to third parties. The EBA also provides recommendations with respect to the allocation of the lifetime expected losses (LTEL) and unexpected losses to the tranches for the purposes of the PBA test. Those recommendations have received only limited support from stakeholders, given the alleged conservativeness of the proposals as regards the suggested back-loading of UL in a stressed scenario.

Recently, improvements have been achieved in both the convergence of assessment and the process of the SRT assessments. The recent market data confirm a considerable increase of SRT securitisation transactions.

Generally, the SRT market continues to grow as these transactions allow banks, that operate in an environment with capital pressure, to benefit from a capital relief. Synthetic transactions continue to dominate the SRT segment, with a share of more than 85% in the overall notional.

Question 9.30. Do you agree with the conditions to be met for SRT tests as framed in the CRR (i.e. the mechanical tests - first loss and mezzanine tests, and the supervisory competence to assess the commensurateness of the risk transfer, as set out in Articles 244 and 245 of the CRR)?

Are the SRT conditions effective in ensuring a robustness and consistency	y of
the 'significant risk transfer' from an economic perspective?	

Vac
165

No

Don't know / no opinion / not applicable

Please explain your answer to question 9.30:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

į,	
	No specific comments for this question.

Question 9.31. If you answered no to question 9.30, do you consider that the robustness and efficiency of the SRT framework could be enhanced by replacing the current mechanical tests with the PBA test?

The PBA test could be based on the recommendations in the EBA Report, while the recommendations on the allocation of losses to the tranches could be reconsidered.

5000 charact	er(s) mai	ximum
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No specific comments for this question.

Question 9.32. Do you consider the process of the SRI superassessments to be efficient and adequate?	
© Yes	
© No	
Don't know / no opinion / not applicable	
Please explain your answer to question 9.32: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
justifications and suggestions how the SRT assessment process could be improved further. 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
No specific comments for this question.	
Question 9.34. Should the process of the SRT supervisory assessments be further specified at the EU level (e.g., in Guidelines, based on a clear mandate	
in Level 1), or should it be rather left entirely to the competent authorities to set out their own process?	
○ Yes	
 No Don't know / no opinion / not applicable 	
Please explain your answer to question 9.34: 5000 character(s) maximum	

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question	9.35.	lf	you	answered	yes	to	question	9.34.,	please	provide

Question 9.35. If you answered yes to question 9.34., please provide suggestions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.									

Question 9.36. If you are a supervisor, how would a change in the SRT regulatory framework (in particular on the SRT tests and the process of SRT supervisory assessments) impact your supervisory costs?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.									

Transitional measure in Article 465(13) of the CRR

The transitional measure in Article 465(13) of the CRR as amended by Regulation (EU) 2024/1623 aims to mitigate possible unintended consequences of the introduction of the output floor on the calculation of capital requirements for securitisation exposures. It introduces a targeted relief for exposures risk-weighted under the SEC-IRBA and internal assessment approach (IAA) by halving the (p) factor in the calculation of the output floor for those IRB securitisation positions (i.e. the (p) factor is halved to 0.25 for the STS securitisation positions eligible for the preferential capital treatment under the CRR, and to 0.5 for all other securitisation positions). The introduction of this targeted relief acknowledges the fact that the (p) factor levels embedded in the securitisation standardised approach formula (SEC-SA) when used in the context of the output floor would produce unduly punitive results for securitisations structured based on the SEC-IRBA by banks using internal models. The transitional measure will be in application from 1 January 2025 until 31 December 2032.

Question 9.37. Do you consider that the transitional measure will remain necessary and should be maintained, in case of introduction of other changes to the prudential framework?



No	
Don't know / no op	inion / not applicable
whether there are any	inswered yes to question 9.37., please explain why and alternative measures that could be more appropriate to jective of the transitional measure.
5000 character(s) maximum	, i.e. stricter than the MS Word characters counting method.
No specific comments for thi	
potential targeted an effectiveness of the tra	answered yes to question 9.37, do you consider that a dimited reduction of the p-factor might affect the insitional measure under the output floor?
YesNo	
	inion / not applicable
Please explain your an 5000 character(s) maximum including spaces and line breaks	swer to question 9.39: , i.e. stricter than the MS Word characters counting method.
No specific comments for thi	

Liquidity risk treatment in the LCR Delegated Regulation

Yes

The liquidity coverage ratio (LCR), transposed in the <u>LCR Delegated Regulation (Delegated Regulation (EU) 2015/61 on liquidity coverage requirements for credit institutions</u>), seeks to ensure that banks maintain a liquidity buffer to meet net outflows under severe idiosyncratic and market wide stress conditions. The LCR Delegated Regulation allows senior tranches of STS traditional securitisations to be included as level 2B high quality liquid assets (HQLA), capped at 15% of the liquidity buffer. Non-senior tranches of STS traditional securitisation, non-STS traditional securitisations, synthetic securitisation and resecuritisations are ineligible for inclusion in the HQLA.

In terms of eligible asset classes, in addition to securitisations with underlying mortgages (RMBS) in line with the Basel Standards, the EU transposition allows inclusion of securitisations with underlying auto-loans, consumer-loans and

SME-loans, subject to different haircuts, credit quality steps (CQSs) and other requirements (in addition, as clarified by Q&A 2019_4786, securitisations, including NPL securitisations, that are explicitly guaranteed by the central government of a Member State can qualify as level 1 liquid assets in the LCR in accordance with Article 10(1)(c)(i) of the LCR Delegated Regulation). This expansion of eligible securities in the EU was motivated by the expectation that it would increase diversification of banks' liquid assets.

Some consider that the liquidity treatment of securitisations in the LCR Delegated Regulation has a major impact on banks' investments in STS securitisations and issuance thereof and have advocated for the relaxation of eligibility conditions for securitisations in the LCR.

Currently, banks make only negligible use of the capacity of their liquidity buffers to invest in securitisations as level 2B HQLA, with the share of securitisations in banks' liquid assets ranging from 0.2% to 0.7%. This may suggest that most banks do not consider securitisations to be effectively liquid and marketable during stress. It also shows a minimal impact of securitisations on the liquid assets' diversification in the LCR buffers – the diversification being one of the primary motivations for the expansion of eligible securitisations in the EU beyond Basel.

On a more technical aspect, several stakeholders propose to introduce an amendment to the LCR Delegated Regulation, with the aim to reflect the increased granularity of CQSs under the amended CRR and the related amendment to the Implementing Regulation on the mapping of credit assessments for securitisation positions by external credit assessment institutions' (ECAIs) (Implementing Regulation (EU) 2016/1801 as per Commission Implementing Regulation (EU) 2022/2365). They recommend modifying the reference from CQS 1, to CQS 1 to 4, in the Article 13(2) of the LCR Delegated Regulation regarding the long-term rating. In the absence of the updated reference, the STS securitisation tranches with ratings between AA+ and Aa- would unintentionally not be eligible as Level 2B securitisations and the eligibility would be limited to tranches with AAA rating.

Question 9.40. Does the liquidity risk treatment of the securitisation exposures under the LCR Delegated Regulation have a significant impact on banks' securitisation issuance and investment activities and on the liquidity of the securitisation market in the EU?

Yes
165

No

Don't know / no opinion / not applicable

Question 9.41. As regard to your answer to 9.40., please explain the impact on banks' issuance of securitisation, investment in securitisation, and relative importance of the liquidity treatment under the LCR in the activity of the primary and secondary securitisation markets.

5000 character(s) maximum

No specific comments for this question.

Question 9.42. Do you consider that the existing liquidity risk treatment or
securitisation, in particular in terms of credit quality steps (CQSs) and
haircuts applied to securitisations eligible for Level 2B HQLA, are adequately
reflecting the liquidity and stress performance of securitisations, across the
full economic cycle, including in crisis conditions, and in comparison, with
the treatment of other comparable financial instruments?

Yes

Question 9.43. If you answered no to question 9.42., please justify your reasoning, providing quantitative and qualitative data on the impact, and provide suggestions for what you would consider as appropriate and justified treatment in terms of CQSs, haircuts and other relevant requirements, without endangering financial stability.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 9.44. With a change in the CQSs, haircuts and other relevant eligibility conditions to the Level 2B liquidity buffer, by how much would the volume of securitisations that you invest in, change?

5000 character(s) maximum

	comments for this question.	No specific of

No

Don't know / no opinion / not applicable

Question 9.45. Have the senior tranches of the STS traditional securitisations reached a sufficient level of market liquidity and stress resilience based on historical data covering a full economic cycle, including crisis conditions,

and	are	there	any	additional	solid	argume	ents that	could	justify	their	potentia
upg	rade	from	the l	_evel 2B to	Leve	el 2A HQ	LA?				

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YPS	١

O No

Don't know / no opinion / not applicable

Please explain your answer to question 9.45:

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No appoific comments for this guestion						
No specific comments for this question.						

Question 9.46. If you answered yes to question 9.45., please provide arguments and data, that could justify the potential upgrade from Level 2B to Level 2A HQLA.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Νo	specific	comments	for	this	question.
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Question 9.47. Considering your answer to 9.46, with an upgrade of securitisations from Level 2B to Level 2A HQLA, by how much would the volume of securitisations that you invest in, change?

5000 character(s) maximum

No specific comments for this question.

Questi	on 9.48. A	re the	ere an	y impedime	nts in	the current lie	quic	dity framewor	k
that pr	event or o	discou	urage	banks from	makir	ng a better us	e of	f their liquidit	у
buffer	capacity	and	from	increasing	their	investments	in	securitisatio	n
exposi	ures?								

- Yes
- O No
- Don't know / no opinion / not applicable

Question 9.49. If you answered yes to question 9.48, please specify what are the impediments and provide suggestions for targeted amendments to make the liquidity treatment more proportionate, without endangering financial stability.

Provide estimates of the potential additional volumes of securitisations that could be included in banks' liquidity buffers.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

10. Prudential treatment of securitisation for insurers

Insurance companies allocate 0.33% of their investment assets to securitisation positions (see Joint Committee advice on the review of the securitisation prudential framework (Insurance) - JC-2022/67). The Commission would like to know whether Solvency II standard formula capital requirements as currently applicable, also taking into account the forthcoming amendments to the Solvency II Directive that were approved by co-legislators, or other factors cause limited demand by insurance companies.

Question 10.1. Is there an interest from (re)insurance undertakings to increase their investments in securitisation (whether a senior tranche, mezzanine tranche, or a junior tranche)?

- Yes
- O No

Question 10.2. If you answered yes to question 10.1., please specify the segments of securitisations in which (re)insurers would be willing to invest more (in terms of seniority, true sale or synthetic nature, type of underlying assets, etc.) and describe the potential for increase in the share of securitisation investments in (re)insurers' balance sheet.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The disproportionately punitive capital treatment of CRE debt securitisation under Solvency II has resulted in a marked disinterest from (re)insurers in investing in this asset class. This regulatory environment has effectively directed insurers toward alternative strategies. From the perspective of LRE companies, this regulatory misalignment not only limits access to institutional capital but also diminishes the potential benefits of securitisation.

If the regulatory framework under Solvency II and CRR were recalibrated to reflect the actual performance of these instruments and to ensure a more balanced treatment of securitised CRE debt, (re)insurers could be incentivised to increase their investment in this market. In this context, (re)insurers are likely to favour senior tranches of securitised CRE debt, which offer lower risk and predictable returns, are particularly attractive to (re)insurers looking for stable, long-term investments.

Without meaningful reforms to the regulatory framework, any discussion of (re)insurers' willingness to invest in securitised CRE debt is limited in scope.

Question 10.3. Is there anything which in your view prevents an increase in investments in securitisation by (re)insurance undertakings?

0	Ye	S

O No

Don't know / no opinion / not applicable

Please explain your answer to question 10.3. If you mention prudential rules as part of your answer, please provide an estimate of the impact on the level of investments in securitisation, of the reduction of capital requirements for securitisation investments by a given percentage, e.g. 5% or 10%:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We refer to the comments made under the previous question.

	No specific comments for this question.
rec se the	estion 10.5. Is the current calculation for standard formula capital puirements for spread risk on securitisation positions in Solvency II for the nior tranches of STS securitisations proportionate and commensurate with ir risk? Yes No
	Don't know / no opinion / not applicable
an vit	ease explain your answer to question 10.5, being specific in your reply, d, where relevant, provide a comparison, including, where appropriate, h internal models and their relative impact on the share of securitisation estments.
ınv	

Question 10.4. Is Solvency II providing disincentives to investments in

securitisation for insurers which use an internal model?

Don't know / no opinion / not applicable

Yes

O No

Question 10.6. Is the current calculation for standard formula capital requirements for spread risk on securitisation positions in Solvency II for the non-senior tranches of STS securitisations proportionate and commensurate with their risk?

- Yes
- ON O
- Don't know / no opinion / not applicable

Please explain your answer to question 10.6, being specific in your reply, and, here relevant, provide a comparison, including, where appropriate, internal models and their relative impact on the share of securitisation investments.

If you consider calibrations inappropriate, please indicate what you would consider as 'appropriate' calibrations, as well as any data/evidence of historical spread behaviours that would justify your proposal:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 10.7. Is it desirable that Solvency II standard formula capital requirements for spread risk differentiate between mezzanine and junior tranches of STS securitisations?

- Yes
- O No
- Don't know / no opinion / not applicable

Please explain your answer to question 10.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 10.8. If you answered yes to question 10.7., please provide suggestions for calibrations of capital requirements for such mezzanine and junior tranches, including the data/evidence of historical spread behaviors backing such suggestions.

Please indicate how you would define the mezzanine tranche as well as the assumption (e.g. of thickness of the tranche) underlying your proposed calibration.

Please also indicate whether and why such introduction of a mezzanine calibration would be needed in Solvency II, even if no dedicated treatment for mezzanine tranches is introduced in EU banking regulation (CRR).

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.

Question 10.9. Is the current calculation for standard formula capital requirements for spread risk on securitisation positions in Solvency II for non-STS securitisations proportionate and commensurate with their risk, taking into account?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 10.9, being specific in your reply, and, where relevant, provide a comparison, including where appropriate with internal models and their relative impact on the share of securitisation investments:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

The current calculation for standard formula capital requirements for spread risk under Solvency II for non-STS securitisations imposes disproportionately high capital charges on CRE debt securitisation. This approach is misaligned with the actual risk profile of such securitisations. These excessive charges discourage insurers from participating in the CRE debt securitisation market, redirecting their capital to less transparent and more illiquid private channels.

The regulatory bias toward spread risk rather than credit risk exacerbates the issue. CRE and CRE debt are inherently long-term assets, and their pricing is often cyclical and influenced by market sentiment. Penalising securitised CRE debt based on spread volatility overlooks the fundamental creditworthiness of these exposures.

We recommend recalibrating the standard formula under Solvency II and CRR to better align capital charges with the actual risks of securitised CRE debt. An efficient regulatory framework should prioritise understanding and managing credit risk over penalising spread risk.

Question 10.10. Is there a specific sub-segment of non-STS securitisation for which evidence would justify lower capital requirements than what is currently applicable?

- Yes
- No
- Don't know / no opinion / not applicable

Question 10.11. If you answered yes to question 10.10., please specify the sub-segment of non-STS securitisations that you have in mind as well as its related capital requirement, including any evidence/data of historical spreads supporting your proposal:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

Within the non-STS securitisation framework, CRE debt securitisations represent a specific sub-segment that warrants reconsideration of the currently excessive capital charges. Penalising securitisation disproportionately redirects capital to private, less transparent financing channels, reducing market efficiency and liquidity.

We propose that CRE debt securitisations adhering to established best practices be eligible for reduced capital charges and, ideally, for the STS label as penal capital charges discourage institutional investors, including insurers, from engaging in securitisation markets.

We recommend recalibrating the standard formula for spread risk to reflect the actual risks of CRE debt securitisation, particularly for senior tranches. This approach would also align with and complement the

recent amendments to Solvency II, which addressed excessive capital requirements where no longer justified and introduced changes (e.g. reducing capital charges under the long-term equity sub-module).

Question	10.12.	Is it de	sirable	that	Solve	ncy II	standard	formula	capital
requireme	ents for	spread	risk d	iffere	ntiate	betwee	en senior	and nor	n-senior
tranches	of non-S	TS secu	ritisatio	ns?					

0	Vac	
\sim	Yes	6

O No

Don't know / no opinion / not applicable

Please explain your answer to question 10.12:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We find the rationale for setting capital charges based on spread risk unclear and believe that credit risk would serve as a more appropriate benchmark. We refer in this regard to the comments made above on Q. 10.11.

Question 10.13. If you answered yes to question 10.12., please provide suggestions for calibrations of capital requirements for such senior and non-senior tranches, including the data/evidence backing such suggestions. Please also indicate whether you target a specific segment of non-STS securitisation.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this questic	uon.
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11. Prudential framework for institutions for occupational retirement provision (IORPs) and other pension funds

This section aims to gather information on both IORPs and 'non-IORPs' (i.e. nationally regulated pension funds that are not regulated by the <u>IORP II Directive</u>). Information on non-IORPs is particularly encouraged for Member States with limited or no IORPs activity. When providing information also on non-IORPs, please clearly indicate whether the information provided refers to IORPs, non-IORPs, or both.

Question 11.1. For the purpose of this section, please indicate whether you
are an IORP, a non-IORP or another type of stakeholder.
ORP ORP
Nationally regulated pension fund not regulated by IORP II
Other
Don't know / no opinion / not applicable
Please elaborate on your answer to question 11.1 in case you are not at IORP:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No specific comments for this question.
Question 11.2. Is there an interest from IORPs and/or non-IORPs to increase
their investments in securitisation (whether a senior tranche, mezzanine
tranche, or a junior tranche)?
Yes
No

Don't know / no opinion / not applicable

Question 11.3. Please clarify whether your answer to question 11.2. concerns your own situation, or whether it is an assessment of a given national market (in which you operate for instance).

If you answered yes to question 11.2., please specify the segments of securitisations in which IORPs and/or non-IORPs would be willing to invest more (in terms of seniority, type of underlying assets, etc.) and describe the potential for increase in the share of securitisation investments in their balance sheet.

In addition, if your reply concerns or encompasses non-IORPs, please indicate:

- 1. the number of non-IORP in your jurisdiction
- 2. the amount of assets under management
- 3. and the type of pension business concerned, for which investment in securitisation would be interesting

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this ques	stion.	

Question 11.4. Does the IORP II Directive contain provisions which in your view restrict IORPs' ability to invest in securitisation?

- Yes
- O No
- Don't know / no opinion / not applicable

	ease explain your answer to question 11.4.:
	000 character(s) maximum
ıno	cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
n	uestion 11.5. Are there national legislations or supervisory practices which your view unduly restrict IORPs' and non-IORPs' ability to invest in ecuritisation? Yes
	No
	Don't know / no opinion / not applicable
0	ease explain your answer to question 11.5., as well as whether it applies to RPs, non-IORPs, or both. Please be specific in particular where you refer to on-IORPs:
	incolor in incolor
	No specific comments for this question.
	uestion 11.6. Are there wider structural barriers preventing IORPs and on-IORPs from participating in this market?

Please explain your answer to question 11.6., as well as whether it applies to IORPs, non-IORPs, or both.

Please be specific in particular where you refer to non-IORPs:

Don't know / no opinion / not applicable

5000 character(s) maximum

O No

including spaces and line breaks, i.e. stricter	than the MS Word characters counting method.
No specific comments for this question.	
Question 11.7. If you answer these barriers should be tackle	ed yes to question 11.6., please explain howed.
Please explain your answer non-IORPs, or both.	, as well as whether it applies to IORPs,
Please be specific in particular	where you refer to non-IORPs.
5000 character(s) maximum including spaces and line breaks, i.e. stricter	than the MS Word characters counting method.
No specific comments for this question. 12. Additional questions	
This section includes some general questions of may affect the securitisation activity and various	on the functioning of the securitisation market and on wider aspects that s segments of the securitisation market in the EU. ents of the securitisation market have the
	ute to the CMU objectives, and that should be
You may select more than one Please select as many answers as you like	option.
Traditional placed securitisation	Non-STS securitisation
Synthetic securitisation	Securitisation of SME and corporate exposures

SRT securitisation ABCP securitisation STS securitisation	Securitisation of mortgages Securitisation of other asset classes Other
Please explain your answer	to question 12.1:
	s to present the perspective of LRE companies in the context of the
structure of LRE companies, reducing faces growing capital demands, including housing, and the development of spectransitioning to a low-carbon economic	e requires diversified funding. Securitisation optimises the capital g dependency on traditional bank lending. This is critical as the sector uding the modernisation of office spaces, increasing demand for rental ecialised assets like data centres and healthcare facilities. Additionally, my requires significant investment in decarbonising and upgrading y efficiency and climate resilience. Securitisation provides a pathway to
Requirements Regulation (CRR) imp	ank lending is increasingly constrained by Basel III and Capital elementation. Securitisation mobilises non-bank capital, alleviating steady flow of financing to the real estate sector.
characteristics of CRE assets and the	debt securitisation, regulatory frameworks must align with the e operational needs of LRE companies. Regulatory adjustments should ility of assets managed by these companies, making them more
encourage greater institutional partic	ecuritisations to include CRE debt aligned with best practices would ipation. Additionally, revising punitive capital charges under Solvency II, stitutional investors, would foster broader participation in securitisation
placed traditional securitisate placed with the market)? Why do banks choose not to and capital relief?	ne principal reasons for the slow growth of the tion (where the senior tranche is not retained, but to issue traditional securitisation for both funding
You may select more than of Please select as many answers as you like	ne option.
Interest rate environment	

	Preference for alternative instruments for				
	funding				
Low returns	Prefer to retain to keep the client				
	relationships				
Operational costs	Prefer to retain to keep the revenue from the				
•	underlying assets				
High capital charges	Prefer to retain to access central bank				
	liquidity				
Difficulty in placing senior	Other				
tranches					
Significant Risk Transfer					
process					
process					
Please explain your answer to q	uestion 12.2:				
5000 character(s) maximum					
including spaces and line breaks, i.e. stricter th	an the MS Word characters counting method.				
No specific comments for this question.					
·					

Question 12.3. Please specify which regulatory and non-regulatory measures have the strongest potential to stimulate the issuance of placed traditional securitisation.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The challenges posed by the EU regulatory framework for this market have significantly hindered its recovery post-GFC. This is despite strong and sustained interest from institutional investors over the past 10–15 years in the risk and return profile of CRE debt.

Instead of flowing into securitisation markets, this capital has largely been redirected to alternative channels, primarily opaque and illiquid private markets. Rather than pointing to isolated measures, what is needed is a comprehensive policy shift—a clear signal from policymakers that the era of overly punitive and costly regulation, which offers little demonstrable benefit, is coming to an end.

Question 12.4. What are the main obstacles for cross-border securitisations (i. e. securitisations where the underlying exposures, or the entities involved in the securitisation, come from various EU Member States)?

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our contribution to this consultation is to present the perspective of LRE companies in the context of the securitisation debate.

One of the main obstacles for cross-border securitisations lies in regulatory, legal, and tax divergences across Member States. These disparities not only increase costs but also create specific regulatory barriers that fragment the market. This is particularly burdensome for LRE companies, which operate pan-European portfolios and rely on diversified funding sources to finance acquisitions and development projects.

A notable issue is the restrictive interpretation of the STS rules on homogeneity. Specifically, Article 2 of the Commission Delegated Regulation (EU) 2019/1851 requires properties underlying a securitisation to be located within a single jurisdiction. This rule is counterproductive for LRE companies, which often hold cross-border property portfolios to diversify risk and optimise performance. By discouraging cross-border securitisations, this fragments the market into 27 separate national markets rather than fostering a unified European capital market.

A more harmonised and flexible approach would enable these companies to better leverage their pan-European portfolios and align with the goals of the CMU.

Question 12.5. What measures could be taken to stimulate cross-border securitisation in the EU?

Please substantiate your answer for traditional and synthetic securitisation respectively.

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No	specific	comments	for	this	question.
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Question 12.6. Securitisation activity is heavily concentrated in a few Member States – primarily Italy, France, Germany, Netherlands and Spain. What are the main obstacles to increasing securitisation activity in other Member States?

What measures could make securitisation more attractive in those Member States?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

	No specific comments for this question.
Qι	estion 12.7. Does the EU securitisation framework impact the international
	mpetitiveness of EU issuers, sponsors and investors?
	© Yes
	© No
	Don't know / no opinion / not applicable
	Don't know / no opinion / not applicable
) 	ease explain your answer to question 12.7, and where possible elaborate
	the difference in regulatory costs stemming from the prudential, due
	igence and transparency requirements in non-EU jurisdictions, in
	mparison to the EU securitisation framework:
	000 character(s) maximum
	luding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
יכ	estion 12.8. How could securitisation for green transition financing be
	ther improved?
uı	the improved:
A / L	est initiative sould be taken in the industry or in the regulatory field?
	nat initiative could be taken in the industry or in the regulatory field?
	luding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	No specific comments for this question.
	No specific comments for this question.

Question 12.9. Are there any other relevant issues (outside of those addressed in the specific sections of the consultation paper above) that affect securitisation issuance and investments that you consider should be addressed?

	Vaa
\sim	res

Question 12.10. If you answered yes to question 12.9., please explain your answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No specific comments for this question.							

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

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2908a864-086f-43c6-89c4-d1ff7a304e82/EPRA_Resource_-
_Distribution_of_LRE_companies_and_bank_loans_levels.pdf
04b47b54-eafe-48da-a277-8a54e2916d59/External_Resource_-
_European_securitisation_market___ready_for_a_comeb_-_Deutch_bank.pdf
```

Useful links

No

Don't know / no opinion / not applicable

More on this consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations-0/targeted-consultation-functioning-eu-securitisation-framework-2024_en)

Consultation document (https://finance.ec.europa.eu/document/download/fb451cdc-4e5b-4d74-9411-cb8bd0789090_en?filename=2024-eu-securitisation-framework-consultation-document_en.pdf)

More on securitisation (https://finance.ec.europa.eu/capital-markets-union-and-financial-markets/financial-market/securities-markets/securitisation_en)

Specific privacy statement (https://finance.ec.europa.eu/document/download/4d7578d8-d689-4803-b438-730acfe1d08c_en?filename=2024-eu-securitisation-framework-specific-privacy-statement_en.pdf)

Contact

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